Notice of The Charter Trustees for Bournemouth

Date: Tuesday, 27 June 2023 at 6.00 pm

Venue: Council Chamber, BCP Civic Centre, Bournemouth BH2 6DY



Membership:

Mayor: Cllr A Filer

Deputy Mayor:

Cllr G Farquhar

Cllr C Adams Cllr A Chapmanlaw Cllr G Martin Cllr H Allen Cllr B Chick Cllr J Martin Cllr M Andrews Cllr E Connolly Cllr A-M Moriarty Cllr S Bartlett Cllr D d'Orton-Gibson Cllr B Nanovo Cllr J Beesley Cllr B Dove Cllr L Northover Cllr P Broadhead Cllr M Dower Cllr K Rampton Cllr D Brown Cllr J Edwards Cllr J Richardson Cllr O Brown Cllr C Rigby Cllr D Farr Cllr S Bull Cllr M Gillett Cllr J Salmon Cllr R Burton **Cllr M Haines** Cllr K Salmon Cllr P Canavan Cllr J Hanna Cllr T Trent Cllr S Carr-Brown Cllr R Herrett Cllr L Williams Cllr B Castle Cllr A Keddie Cllr K Wilson Cllr J Challinor Cllr R Maidment

All Members of the The Charter Trustees for Bournemouth are summoned to attend this meeting to consider the items of business set out on the agenda below.

The press and public are welcome to view the live stream of this meeting at the following link:

https://democracy.bcpcouncil.gov.uk/ieListDocuments.aspx?Cld=304&Mld=5633&Ver=4

If you would like any further information on the items to be considered at the meeting please contact: Democratic Services or email democratic.services@bcpcouncil.gov.uk

Press enquiries should be directed to the Press Office: Tel: 01202 454668 or email press.office@bcpcouncil.gov.uk

This notice and all the papers mentioned within it are available at democracy.bcpcouncil.gov.uk

GRAHAM FARRANT
HONORARY CLERK TO THE
CHARTER TRUSTEES

19 June 2023





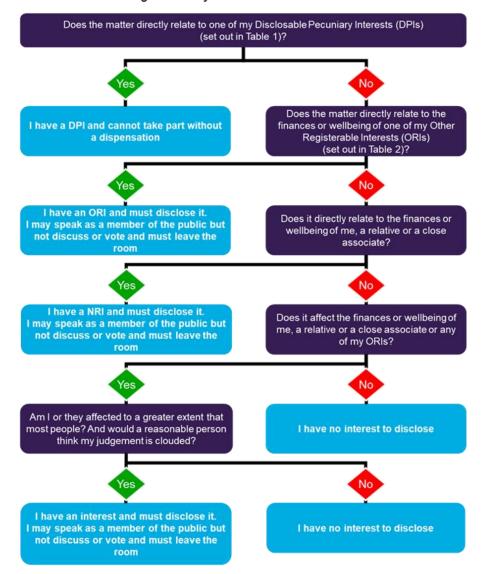


Maintaining and promoting high standards of conduct

Declaring interests at meetings

Familiarise yourself with the Councillor Code of Conduct which can be found in Part 6 of the Council's Constitution.

Before the meeting, read the agenda and reports to see if the matters to be discussed at the meeting concern your interests



What are the principles of bias and pre-determination and how do they affect my participation in the meeting?

Bias and predetermination are common law concepts. If they affect you, your participation in the meeting may call into question the decision arrived at on the item.

Bias Test

In all the circumstances, would it lead a fair minded and informed observer to conclude that there was a real possibility or a real danger that the decision maker was biased?

Predetermination Test

At the time of making the decision, did the decision maker have a closed mind?

If a councillor appears to be biased or to have predetermined their decision, they must NOT participate in the meeting.

For more information or advice please contact the Monitoring Officer (susan.zeiss@bcpcouncil.gov.uk)

Selflessness

Councillors should act solely in terms of the public interest

Integrity

Councillors must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships

Objectivity

Councillors must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias

Accountability

Councillors are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this

Openness

Councillors should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing

Honesty & Integrity

Councillors should act with honesty and integrity and should not place themselves in situations where their honesty and integrity may be questioned

Leadership

Councillors should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs

AGENDA

Items to be considered while the meeting is open to the public

1.	Apologies	
	To receive any apologies for absence from Charter Trustees.	
2.	Declarations of Interests	
	Charter Trustees are requested to declare any interests on items included in this agenda. Please refer to the workflow on the preceding page for guidance.	
	Declarations received will be reported at the meeting.	
3.	Confirmation of Minutes and matters arising	5 - 10
	To confirm the minutes of the meetings held on 23 January and 26 May 2023 and to consider any matters arising.	
4.	Charter Mayor's Report	
	The Charter Mayor will report on her recent activities and any associated issues.	
5.	Report of the Civic Working Group	11 - 28
	This report summarises the issues discussed at the Civic Working Group meetings held on 09 and 19 June 2023, and seeks support for any recommendations arising.	
6.	Charter Trustees 2022-23 Internal Audit Report	29 - 38
	The Charter Trustees are asked to consider and approve the outcome of the internal audit report and the management responses to the recommendations.	
7.	Budget Outturn Report 2022-23	39 - 44
	The Charter Trustees are asked to note the budget outturn position for 2022/23.	
8.	Annual Governance Statement & Statement of Accounts 2022-23	45 - 50
	The Charter Trustees are asked to approve the annual governance statement and statement of accounts for 2022/23.	

No other items of business can be considered unless the Mayor decides the matter is urgent for reasons that must be specified and recorded in the Minutes.



THE CHARTER TRUSTEES FOR BOURNEMOUTH

Minutes of the Meeting held on 23 January 2023 at 6.00 pm

Present:-

Cllr R Lawton – Mayor Cllr D Kelsey – Deputy Mayor

Present:

Cllr M Anderson, Cllr S C Anderson, Cllr S Bartlett, Cllr J Beesley, Cllr D Borthwick, Cllr P Broadhead, Cllr R Burton, Cllr M Davies, Cllr J Edwards, Cllr G Farquhar, Cllr L Fear, Cllr A Filer, Cllr M Haines, Cllr N Hedges, Cllr C Johnson, Cllr T Johnson, Cllr A Jones, Cllr J Kelly, Cllr S Phillips, Cllr C Rigby, Cllr R Rocca and Cllr L Williams

Also in attendance:

Alderman M Filer

24. Apologies

Apologies for absence were received from Councillors H Allen, L Allison, M Andrews, D Brown, S Bull, B Dunlop, M Iyengar, L Lewis, D Mellor, K Rampton and K Wilson.

25. Declarations of Interests

The Honorary Clerk reported that no declarations of interest had been received for this meeting.

26. Confirmation of Minutes and matters arising

The minutes of the meeting held on 24 October 2022 were confirmed as a correct record.

27. Charter Mayor's Report

The Mayor reported that he had carried out over 60 engagements since the last meeting, including:

- Visiting residents celebrating their 100th birthdays;
- Visiting the Coastguard Station at Hengistbury Head;
- Black History Month events;
- A fundraising event for a child with Cerebral Palsy;
- Remembrance events;
- Christmas Day with the Salvation Army in Boscombe.

28. Report of the Bournemouth Charter Trustees Civic Working Group

The Deputy Mayor presented a report summarising the issues discussed at the Civic Working Group held on 19 December 2022.

THE CHARTER TRUSTEES FOR BOURNEMOUTH 23 January 2023

The £10k budget allocation for Coronation events was confirmed, as set out within Item 6 of the agenda. It was agreed that the use of this budget be delegated to the Working Group.

Regarding the requested joint meeting of BCP, Bournemouth and Poole to discuss the engagement matrix, Trustees were informed that this had taken place on 20 January 2023 and that further information would be provided in due course.

In response to a query on the display of past Charter Mayors in the BCP Civic Centre, Trustees were advised that the displays would be put in place following completion of ongoing building works.

Cllr Filer reiterated her thanks to the Civic Team for providing a great service to the Civic Dignitaries.

RESOLVED:-

a) That The Civic Working Group be delegated authority to agree a programme of events and expenditure from within the allocated £10k budget.

Voting: Unanimous

29. Budget and Precept 2023/24

The Responsible Financial Officer presented a Budget and Precept report.

Trustees were advised that, due to an underspend of the 2022/23 Budget and an increased investment from unspent Reserves, the £10,000 allocated for the Coronation was to be met from Reserves.

It was confirmed that, following an increase in the number of tax base properties, the Council Tax charge to residents had been reduced by 1.8% on a Band D property.

Cllr M Anderson congratulated officers for their efforts in securing a reduction in the Council Tax as part of the budget.

RESOLVED: that:-

- a) The proposed budget for 2023/24 as set out in Appendix A be approved;
- b) The council tax requirement and precept of £147,091 be approved.

Voting: Unanimous

THE CHARTER TRUSTEES FOR BOURNEMOUTH 23 January 2023

30. Review of the Risk Register - Bournemouth

The Deputy Head of Democratic Services presented a report detailing the annual review of the Risk Register for the Charter Trustees of Bournemouth.

Reduced risks regarding historical and ceremonial assets, transmission of the covid-19 infection, and the Charter budget, were highlighted.

Trustees suggested that many of the ceremonial and historical assets were suitable for display, and it was agreed that officers would provide further information on this to the Civic Working Group.

RESOLVED: that the risk register, as attached at Appendix 1 to the report, be approved.

Voting: Unanimous

31. Appointment to the position of Mayor of Bournemouth 2023/24

The Deputy Head of Democratic Services confirmed the appointment of Councillor Roberto Rocca as the Mayor of Bournemouth for 2023/24, and subsequent Deputy Mayor of Bournemouth for 2024/25.

Councillor Rocca indicated that he was immensely proud and felt privileged to accept the nomination.

The meeting ended at 6.27 pm

MAYOR

This page is intentionally left blank

THE CHARTER TRUSTEES FOR BOURNEMOUTH

Minutes of the Meeting held on 26 May 2023 at 11.15 am

Present:-

Bob Lawton – Mayor David Kelsey – Deputy Mayor

Present:

Cllr C Adams, Cllr S Bartlett, Cllr J Beesley, Cllr D Brown, Cllr S Bull, Cllr P Canavan, Cllr S Carr-Brown, Cllr E Connolly, Cllr D d'Orton-Gibson, Cllr M Dower, Cllr G Farquhar, Cllr D Farr, Cllr A Filer, Cllr J Martin, Cllr B Nanovo, Cllr K Rampton and Cllr L Williams

1. Apologies

Apologies were received from Councillors Andrews, O Brown, Castle, Challinor, Chapmanlaw, Dove, Edwards, Hanna, Herrett, Moriarty, Northover, Richardson, Rigby, J Salmon, K Salmon and Wilson.

2. Declarations of Interests

The Honorary Clerk reported that no declarations of interest had been received for this meeting.

3. Charter Mayor's Report

The outgoing Mayor reflected on his term of office, including work carried out with the Indian Cultural Association of Dorset, facilitating Scout tours of the Mayor's Parlour, and receiving a visit from the head of the Salvation Army. The Mayor gave thanks to the Mayoral team, and advised that it had been an honour and privilege to be the Mayor of Bournemouth. The Mayor concluded by passing his best wishes to his successor.

4. Election of Charter Mayor

RESOLVED: that Councillor Anne Filer be elected Charter Mayor for the ensuing Municipal Year 2023/24.

The Mayor made and signed the Declaration of Acceptance of Office and took the Chair.

The Mayor reported that her husband, Honorary Freeman Michael Filer would be Mayor's Consort for the ensuing municipal year.

Voting: Unanimous

5. Election of Deputy Charter Mayor

RESOLVED: that Councillor George Farquhar be elected Deputy Charter Mayor for the ensuing Municipal Year 2023/24.

The Deputy Mayor made and signed the Declaration of Acceptance of Office.

Voting: Unanimous

6. <u>Appointment of one representative and substitute to the Association for Charter Trustee Towns (ACTT)</u>

RESOLVED: that Councillor George Farquhar be appointed as a representative to the Association of Charter Trustees with Councillor Stephen Bartlett as his substitute for the ensuing Municipal Year 2023/24.

Voting: Unanimous

7. Appointment of Two Budget Signatories

RESOLVED: that Councillors Lawrence Williams and John Beesley be appointed as budget signatories for the ensuing Municipal Year 2023/24.

Voting: Unanimous

8. <u>Appointment of a Charter Trustee to undertake Bank Statement</u>
Verifications

RESOLVED: that Councillor Duane Farr be appointed to undertake the Bank Statement verification role.

Voting: Unanimous

9. Calendar of Meetings for 2023-24

RESOLVED: that the following calendar of meetings for the Charter Trustees be agreed:

27 June 2023 at 6pm 16 October 2023 at 6pm 22 January 2024 at 6 pm 24 May 2024 at 11.15am

Voting: Unanimous

THE CHARTER TRUSTEES FOR Bournemouth

Report subject	Report of the Civic Working Group
Meeting date	27 June 2023
Status	Public Report
Executive summary	This report summarises the issues discussed at the Civic Working Group held on 19 June 2023, and seeks support for any recommendations arising.
Recommendations	It is RECOMMENDED that Charter Trustees approve the updated Charter Trustee Handbook, attached as Appendix 1.
Reason for recommendations	The updated Handbook sets out new and revised protocols identified since the establishment of the Trust in 2019, and incorporates feedback from Trustees and Officers.
Honorary Clerk	Graham Farrant, Chief Executive of BCP Council
Report Authors	Neil Fraser, Deputy Head of Democratic Services
Classification	For Decision

Background

1. The Charter Trustees adopted Standing Orders and a Handbook upon establishment in April 2019.

Revisions to the Handbook

- 2. The proposed changes are primarily additive and seek to set out new protocols, or provide clarity to existing protocols, as per the amendments below:
 - Page 4 updated key positions and roles;
 - Page 5 confirmation of the statutory four meetings per year, and the business to be conducted;
 - Page 6 a new section detailing membership of working groups;
 - Page 7 a new section confirming the bank verification role;
 - Page 9 an amended protocol for the selection to office in an election year (setting out that the process will be commenced as soon as possible after the election);
 - Page 10 a new section detailing protocol for the wearing of robes and hats, and a reminder of annual civic events:

Page 16 – contact details for the civic team.

Membership of the Working Group

3. Membership of the Working Group was discussed.

The Working Group consists of six members, as follows:

Mayor
Deputy Mayor
2 x Budget Signatories
2 x nominated Charter Trustees

As the new Mayor and Deputy Mayor were originally the two nominated Trustee representatives to the Group, and following their recent election to their posts, there are now two vacant positions to be filled. Confirmation of appointments will be provided once new members are in place.

Summary of financial implications

4. There are no financial implications arising from this report.

Summary of legal implications

There are no legal implications relating to the revisions to the Handbook. All arrangements set out within the Handbook comply with the Regulations relating to the Charter Trustees.

Summary of human resources implications

6. There are no human resource implications arising from this report.

Summary of sustainability impact

7. There are no sustainability implications arising from this report

Summary of public health implications

8. There are no public health implications arising from this report.

Summary of equality implications

9. There are no equality implications arising from this report.

Summary of risk assessment

10. There are no specific risks arising from this report.

Background papers

None

Appendices

Appendix 1 – Charter Trustee Handbook



BOURNEMOUTH CHARTER TRUSTEES



Version 2

Contents

The Charter Trustees – Background & Purpose	Page 3
Membership and Political Neutrality	Page 4
Meetings of the Trust	Page 5
Working Groups	Page 6
Roles and Responsibilities of Budget Signatories	Page 7
Bank Verification Role	Page 7
Selection and Election to Office	Page 8
Protocol for the Wearing of Robes and Hats	Page 10
The Role of Mayor	Page 11
Mayoral Protocol	Page 12
Supporting and Promoting Charities	Page 12
History – The Mayor	Page 14
The Coat of Arms	Page 15
Contact the Civic Team	Page 16

The Charter Trust

Background to the Trust

The Borough of Bournemouth was abolished in 2019 following the re-organisation of local government in Dorset. Following this re-organisation, Bournemouth retained its Borough Charter status through the establishment of a charter trustee in the Local Government (Structural Boundary Changes) (Supplementary Provision and Miscellaneous Amendments) Order 2019, which was laid before parliament on 16th January 2019 and subsequently made on 20 March 2019.

Purpose of the Trust

The Trust ensures the continuation of the civic, historic and ceremonial traditions of the former Borough of Bournemouth and new events which are not inconsistent with those traditions. The Trust is responsible for choosing a Mayor and Deputy Mayor from the appointed Trustees annually.

The Charter Trustees Regulations 2009 provides that any historic property of the Borough of Bournemouth and which relates to the charter trustee area shall transfer to the charter trustees on 1 April 2019. An inventory of all such historic property has been produced which the Charter Trustees shall be responsible for maintaining and securing. The items listed on the Asset Register are maintained on a regular basis and a full asset verification takes place annually.

Membership and Political Neutrality

The Trustees are the Bournemouth, Christchurch and Poole (BCP) Council Councillors representing the Wards falling wholly or partly within the historic boundary of the former Borough Council.

Trustee members must be a Councillor and, by definition, a politician with responsibilities to the electors of his or her electoral Ward and will, in most instances, possess a tie to a political group on BCP Council.

Conversely, the Charter Trustee is a non-political and non-statutory body with the primary objective being to maintain and promote the historic and ceremonial traditions for the area.

Therefore Trustee members, when acting in that capacity, must not act in a manner or behave in such a way which conflicts with this primary objective, or which would give a reasonable person the impression that you have brought the office or the Charter Trustee into disrepute.

STATUTORY CHARTER TRUSTEE KEY POSITIONS AND ROLES CIVIC PARTY

- Mayor
- Deputy Mayor
- Honorary Clerk officer position
- Responsible Financial Officer officer position
- 2 x Budget Signatories
- 1 x Bank Statement Verification
- 2 x Members of the Association of Charter Trustee Towns (ACTT)

The Bournemouth civic term is over two years, first serving as Mayor followed by Deputy Mayor.

Meetings of the Trust

In accordance with item 2 of the Standing Orders, the Annual General Meeting (AGM) of the Charter Trustees shall be held within 21 days of the Annual Council Meeting of the Principal Council.

There are four Charter Trustee Meetings a year and as with BCP Full Council meetings, Charter Trustees are summoned to attend. There is a quorum of one third of Charter Trustees required to be in attendance and at each meeting statutory business must be approved by the Charter Trustees. The meetings take place in the following months and the dates are set at the AGM.

Meeting dates:

May – AGM and Mayor Making, Statutory Role appointments, calendar of meetings June – Annual Governance Statement sign off and Internal Audit Inspection Report October – Mid Year Finance Update and pre Budget Setting January – Final Budget and Precept Setting

The Mayor may call extra meetings, if they consider this necessary and seven days notice will be given for extra meetings, except in an emergency.

The statutory documents can be viewed on the BCP Council website:

BCP Council - Democracy

Working Groups

The are two Working Groups, as follows:

The Civic Working Group who meet quarterly, with membership comprising of the following:

Mayor
Deputy Mayor
2 x Budget Signatories
2 x nominated Charter Trustees

The Civic Working Group can also invite other members to join a meeting where appropriate. The Chairman of the Civic Working Group will present their report at each meeting of the Charter Trustees, with the exception of the AGM, and will seek approval from the trust for any recommendations that they wish to put forward for consideration.

The Budget Working Group, who meet annually to provide input into the budget and precept setting, is comprised of the following membership:

Mayor
Deputy Mayor
2 x Budget Signatories
2 x volunteer members from the Charter Trustees

The recommendations from this meeting will be presented to the trust by the Responsible Financial Officer at the Budget Meeting.

Role and Responsibilities of the Budget Signatories

Principles

- 1. A transparent framework of financial management responsibilities and decision making is essential to the effective management of the Charter Trustees financial affairs.
- 2. All Charter Trustees and officers in the common duty to abide by the highest standards of integrity and propriety when making decisions about the use of public monies.

Responsibilities

- 1. To support the Charter Trustees in maintaining the principles detailed above.
- 2. Supporting the annual budget and precept setting process to ensure the ambitions of the Charter Trustee are reflected in the annual budgets.
- 3. Officers to consult with budget signatories on proposed expenditure which is not part of the approved budget and to report to the Charter Trustees as appropriate on action taken.
- 4. To approve the 'out of pocket expenses' incurred by the Mayor in the course of his/her civic duties.

Bank Verification Role

The bank statements will be sent to the nominated charter trustee on a quarterly basis for them to verify and agree the bank statements.

Selection and Election to Office

This procedure is intended to apply to the filling of any office of the Charter Trustees. Each Charter Trustee may determine the order in which office-holders progress from one office to another in subsequent years.

Selection

The principal objective of the selection procedure should be to reach agreement between all trustees to ensure that the formal decision at the Annual Meeting of the Charter Trustees is unanimous. It is recognised that this cannot, unfortunately, always be achieved, however, the dignity of the Office of Mayor and Deputy Mayor is likely to be impaired by any public disagreement on such a matter at the Annual Meeting.

Whatever procedure is adopted, the following points are important to bear in mind:-

- The selection of a new office-holder should ordinarily be made in good time before the Annual Meeting to allow the person selected sufficient time to make adequate preparations for their year of office.
- If the person selected is subsequently defeated at the polls in an election year, a
 fresh selection will have to be made in the very short time between election day
 and the Annual Meeting of the Charter Trustees.

At all stages it should be quite clear that until the formal election at the Annual Meeting, all that is being done is to select the person who will be proposed to fill the office in question. This is because the only occasions when the appointment to office of Mayor, Deputy Mayor or other designation can be considered are:-

- (i) at the Annual Meeting of the Charter Trustees; or
- (ii) when filling a casual vacancy in the office in question.

The procedure for selection of office-holder elect is set out below.

SELECTION OF THE CHARTER MAYOR AND DEPUTY MAYOR ELECT

Procedure (in a non-election year)

Each year all Charter Trustees who are eligible to fill the office are invited to indicate whether they are willing to be considered by the Charter Trustees for the Office of Sheriff for the following Municipal Year.

The invitation is sent out at the end of November/beginning of December with a return period of at least 21 days, avoiding the Christmas and New Year period.

If there is more than one candidate, the Clerk to the Charter Trustee informs each candidate of any other names submitted and any candidate who wishes to do so may withdraw at that stage.

If there is more than one candidate then remaining, a ballot will be held. If the result of the ballot does not show a clear majority for any one candidate, the ballot will be repeated as often as necessary.

Where the Charter Trustee decides to schedule additional meetings, the result of the ballot shall be reported to the next ordinary meeting for the appointment of the Office-Elect/Designate. Where there is no ordinary meeting scheduled, the result of the ballot shall be reported electronically to all Charter Trustees. Of course, the formal appointment takes place at the Annual Meeting.

The Charter Trustees shall be advised of the ballot result at their meeting in late January the names of those Trustees who shall be designated Mayor Elect and Deputy Mayor Elect. Except in exceptional circumstances and in line with the traditions of the office, the Mayor from the preceding year shall be designated Deputy Mayor Elect.

Procedure (in a year of ordinary elections)

The selection procedure will not take place at the end of the previous year and shall be commenced as soon as practicably possible following the elections.

Due to the time-constraints, the period permitted for the return of nominations shall not exceed 14 days. Where there is more than one candidate, the same withdrawal and ballot process will be held. The result of the ballot shall be reported electronically to all Charter Trustees.

Standing for more than one office

No trustee member may stand in a ballot for more than one office. Failure to withdraw all bar one nomination in the permitted time will result in the automatic withdrawal of all nominations.

Protocol regarding the wearing of Robes and Hats

The wearing of robes is a civic tradition that dates back many years. Typically charter trustees will be required to wear their robes for formal civic events including the AGM/Mayor Making Ceremony, the Annual Remembrance Service and Parade and any Civic Church or Funeral Services. Robes are not required to be worn to other statutory meetings of the Charter Trustees.

Women should wear their hat at all times when robed and this should be placed on top of the head, as opposed to the back of the head, so that the hat sits flat. Men should remove their hats when indoors and also when taking the salute from any formal miliary parade.

Annual Civic Events

As well as attending the Full Charter Trustee meetings, attendance is required at the following annual civic events:

Mayor Making - May

Civic Service and Parade - TBC

Annual Service of Remembrance and Parade - second Sunday of November

The Mayor

In Bournemouth, the Mayor and Deputy Mayor are elected from the Charter Trust members and the positions are installed at the Annual Meeting (Mayor-Making).

After being invested with the Chain of Office and Robe, the Mayor shall be asked to take the Oath of Acceptance of Office. The Trustees will then proceed to appoint a Deputy Mayor.

The position of Mayor is non-political, serves as the ceremonial head of the historic Borough and is intended to benefit both the town and its citizens. The Mayor may be a major influence in promoting the image and importance of Bournemouth at local, regional, national and international level complementing the work of the BCP Council.

The Mayor should endeavour to promote and enhance the role of the Mayoralty and in turn, the people of Bournemouth will continue to have the highest regard for the Mayor and the Office. They will expect the Mayor to carry out a full range of duties on their behalf throughout the former Borough area.

The Mayor's role is to:

- maintain the historical and ceremonial traditions of the office of Mayor
- promote the town as a place to live and visit
- promote the town locally, nationally and internationally
- promote, liaise and link with private and voluntary sector organisations
- participate in and help initiate activities that enhance the economic, social, cultural and environmental well-being of the former borough and its residents
- act as a host to official visitors to the town
- attend civic and ceremonial functions and local community-based activities as the Mayor determines appropriate
- represent the trust at ceremonial events
- support chosen charities for the mayoral year
- carry out all duties in a manner appropriate to the status and tradition of the office

In addition to the ceremonial role, the mayor has the following responsibilities:

- to uphold and promote the purposes of the Trust's Constitution
- to preside over meetings of the Trust and ensure meetings follow the procedures set out in the Constitution
- to be the conscience of the Trust

With permission from the event organiser the Deputy Mayor may also represent the Office of Mayor, if the Mayor is unavailable or already engaged. With permission from the event organiser, in the event of the Mayor or Deputy Mayor being unavailable the invitation to be passed on to a past Mayor provided that they are also a serving Trustee.

Mayoral Protocol

The Mayoral protocol is designed to help clarify the events and functions that the Charter Mayor and the Chairman of BCP Council will attend.

The Chairman of BCP Council is the first citizen of Poole and shall have precedence in the town unless a member of the Royal Family, Lord Lieutenant or High Sheriff is present. However, the role of the Chairman of BCP Council is to prioritise and focus on promoting and enhancing strategic unitary-wide initiatives, hosting high profile business and political visitors, events of regional, national or international significance and activities that enhance the economic, social and environmental well-being of the area.

It is anticipated that both roles will complement each other but it will be vital that there is close liaison between the relevant office and office-holders to ensure each role is afforded appropriate respect.

Charities Chosen to Support and Promote

As the Charter Trustees are unable to obtain charitable status, the Mayor may select Charites to support and promote throughout their municipal year. However, please be advised this is a role that the Civic Team are unable to offer PA support to. The Charter Trustees are unable to hold charitable events as they do not have a registered charity number or accept cash or cheque donations on behalf of a Charity, as there is no longer a separate bank account for accounting purposes.

If you are offered a donation, this must be given directly to the chosen charity as we are unable to account for such transactions transparently. We would advise that any potential donor is directed to visit the nominated charity website to make a donation online or via one of the Just Giving type webpages.

If you wish to attend a charity event hosted by one of your chosen charities, please advise them to email us with a formal invitation. This would then enable you to wear the Chain of Office and any photos/posts can be uploaded to the new Facebook page.

History – The Mayor

Mayor and "Major" derive from the same Latin word "Magnus" meaning "great"; the office of Mayor was brought to this country by the Normans as the office had existed on the continent since the 5th century. The first English Mayor was the Mayor of London, appointed in 1189 by Richard I.

Mayor of Bournemouth

Bournemouth is relatively young compared to its neighbours. In 1800 the area was largely a remote and barren heathland, used only by smugglers - most notably Isaac Gulliver, now considered one of the founding fathers of Bournemouth - and revenue troops. No-one lived at Bourne Mouth and the only regular visitors were a few fishermen, turf-cutters and gangs of smugglers who landed their cargoes of spirits, tea and tobacco on the deserted beach.

When retired army officer Captain Lewis Tregonwell visited in 1810, he found only a bridge crossing a small stream at the head of an unspoilt valley (or 'chine') that led out into Poole Bay. An inn had recently been built near what is now The Square (the centre of Bournemouth), catering both for travellers and for the smugglers who lurked in the area at night. Captain Tregonwell and his wife were so impressed by the area that they bought several acres and built a home, which is today part of the Royal Exeter Hotel. Tregonwell also planted pine trees, providing a sheltered walk to the beach. They moved into the property on 24 April 1812 and Captain Tregonwell was therefore considered the Founder of Bournemouth.

Bournemouth was granted its Charter by Queen Victoria on 23 July 1890, and its first election of Councillors was held in November of that year.

The first Mayor of Bournemouth was Thomas James Hankinson. Initially, the Mayors could hold office for more than one year but this was abolished shortly after World War 2. Those Mayors who held office for 3 years or more have their portraits on display in the Mayor's Parlour. John Elmes Beale, Mayor in 1902-1904, generously donated the "Beale Badge" which is worn on the Mayor's Badge on Ribbon and the black and gold Mayoral robe (actually a Lord Mayor's robe) which is displayed in the Mayoress' Parlour.

In 1949, Central Government decided to move Local Elections to May.

On 1 April 1974, Bournemouth left Hampshire and joined the County of Dorset.

In 1997, the Council became a Unitary Authority.

The Coat of Arms

Heraldry in England, as being an exact science, is always held to express some leading facts in the history of an individual or locality and, in the case of the latter, to display some distinctive features which mark it out from other places around it. The Council therefore adopted "Pulchritudo et Salubritas" (for Beauty and Salubrity) as the Town's motto, indicating two of its chief characteristics and principal claims to renown.

The Charter of Incorporation was in 1890 when Bournemouth became a Municipal Borough.

The whole district in which Bournemouth stands was originally a Royal Estate of King Edward the Confessor. As this is the first existing item of authentic history relative to the area, it was felt that the Arms of the Monarch would properly form the mould or basis of the Corporate Shield. This consisted of a *Gold Cross Fleurie Or* upon a field of Azure. However, in heraldry, such a shield should not be adopted by any other than the original without important change ("styled differencing"). This change must be such that it will still render its origin clear to the Heralds.

The main part of the Coat of Arms is the Shield which, in the time of battle, was held in the hand as protection to the body. The Bournemouth Shield is divided into four parts (termed "quarterly") which gives the opportunity for a beautiful change or "difference". The Cross of King Edward the Confessor and the field are "counterchanged" - the first and fourth quarters of the Shield are gold and the parts of the cross falling into that division are Azure, whilst the process in the second and third quarters is reversed. This also enables the four divisions to become more completely historical.

The British Lion is displayed upon the first and fourth quarters but is "differenced" as it is a Royal charge. It is shown rampant, indicating the watchfulness and readiness for constant calls to arms, necessary in all that coast during the Middle Ages and, on the rules of "differencing", is Azure. The Lion holds a rose relating to the shield to the Crest in its pre paws.

In the second quartering, an interesting use is made of the *Martlets* (the nearest similar actual bird is the Sand Martin) which are given in the ancient shield of King Edward the Confessor. They are grouped and one added as a variation so that, whilst still reminding a Student of Heraldry of the source from which they come, they suggest important local features. The sand cliffs of Bournemouth are distinct sources of its beauty and the *Martlets* fitly indicate this. The Azure field may express the blue sky, whilst the third quarter below suggests the blue sea beneath, an idea which the fish (salmon) moving upon it completes.

The Crest is a pine tree (proper) upon a green mountain (*mount vert*) with, in front, four English roses, the whole being on a wreath of the colours - gold and blue (Or and Azure). The pine tree on the green mountain may be taken as indicating the salubrity of the climate, and the rose is not only a Royal Emblem of Hampshire (in which County Bournemouth was originally situated) but, as the queen of flowers, it

emphasises the motto "for beauty and salubrity". The Crest and motto therefore combine to state the claims of Bournemouth upon the British public as a resort for health and pleasure.



Civic team - Contacts

If you wish to contact a member of the Civic Team please use the methods below: T: $01202\ 118899$

E: mayorofbournemouth@bcpcouncil.gov.uk



dated June 2023





BOURNEMOUTH CHARTER TRUSTEES 2022/23

Internal Audit

Author: Ellis White, Auditor

Ruth Hodges, Audit Manager (Deputy CIA)

Version: Final **Date:** June

Date: June 2023

Distribution: Richard Jones, Head of Democratic Services

Neil Fraser, Deputy Head of Democratic Services
Matthew Filmer, Responsible Financial Officer
Susan Zeiss. Director of Law and Governance

Adam Richens, Director of Finance

Ian O'Donnell, Corporate Director for Resources

Graham Farrant, Honorary Clerk to the Charter Trustees

Bournemouth Charter Trustees

Simon Milne, Audit Manager (Deputy CIA)

Nigel Stannard, Head of Audit & Management Assurance

This report is private and confidential and has been prepared solely for internal use by or on behalf of BCP Council, and must not be disclosed to any third party without the written approval of the Head of Audit & Management Assurance. The Council, its employees, agents and advisors accept no responsibility, liability or duty of care to any third party for any matters, observations or conclusions which are stated or implied in this report.

The control framework is the system of risk management, internal control and governance put in place by management to ensure that objectives are achieved, waste and inefficiency is minimised and to prevent and detect fraud and corruption.

The objectives of the audit were to provide assurance that the control framework is appropriate and that the controls and processes are operating effectively in the Bournemouth Charter Trustees as outlined in the Annual Governance & Accountability Return (AGAR) 2022/23 for the internal control objectives detailed on the following page.

For the avoidance of doubt, reference in this paper to Charter Trustee is to be interpreted as reference to the Charter Trustee body.

Ten recommendations were made in the 2021/22 audit report, the current status of these recommendations is shown in the table below:

	High	Medium	Low	Total
Implemented		2	4	6
Not Implemented		4		4
Total		6	4	10

Where weaknesses in the control framework are identified, recommendations have been made for improvement and are detailed in Section B of this report.

We undertake our work on a risk and sample basis in line with Public Sector Internal Audit Standards and as such we do not test all internal controls nor identify all areas of control weakness, fraud or irregularity, however, any issues identified during the course of our work are reported to management.

Audit Opinions:	audit Opinions:							
Substantial Assurance Controls were in place for the full financial year and were operating consistently and effectively. There is a sound control f designed to achieve the service objectives, with key controls being consistently applied.								
Reasonable Assurance Controls were in place for the full financial year and were generally operating effectively. Whilst there is basically a sound control framework, there are some weaknesses which may put service objectives at risk.								
Partial Assurance	Controls were only operating effectively for part of the financial year. There are weaknesses in the control framework which are putting service objectives at risk.							
Minimal Assurance	Controls were not operating during the financial year. The control framework is generally poor as such service objectives are at significant risk.							

This report is private and confidential and has been prepared solely for internal use by or on behalf of BCP Council, and must not be disclosed to any third party without the written approval of the Head of Audit & Management Assurance. The Council, its employees, agents and advisors accept no responsibility, liability or duty of care to any third party for any matters, observations or conclusions which are stated or implied in this report.

U	٥
_	_
	_

AGAR Internal Control Objective	2022/23 Internal Audit Opinion on the operation of the control framework throughout the financial year	2022/23 AGAR opinion	2022/23 recommendations made
Appropriate accounting records have been properly kept throughout the year.	Substantial	Yes	None
This authority complied with its financial regulations, payments were supported by invoices, all expenditure was approved and VAT appropriately accounted for.	Reasonable	Yes	3 Medium, 2 Low
This authority assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.	Substantial	Yes	1 Low
The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.	Reasonable	Yes	1 Medium, 1 Low
Expected income was fully received based on correct prices, properly recorded and promptly banked; and VAT appropriately accounted for.	Substantial	Yes	None
Petty Cash payments were properly supported by receipts, all petty cash expenditure was approved and VAT appropriately accounted for	N/A	Not covered	N/A
Salaries to employees and allowances to members were paid in accordance with the authority's approvals, and PAYE and NI requirements were properly applied	Substantial	Yes	None
Asset and investment registers were complete and accurate and properly maintained.	Substantial	Yes	None
Periodic bank account reconciliations were properly carried out during the year.	Reasonable	Yes	1 Medium
Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cashbook, supported by an adequate audit trail from underlying records and, where appropriate, debtors and creditors were properly recorded.	N/A	Not Covered	N/A
If the authority certified itself as exempt from a limited assurance review in the prior year, it met the exemption criteria and correctly declared itself exempt.	N/A	Not Covered	N/A
The authority publishes information on a free to access website / web page, up to date at the time of the internal audit in accordance with the relevant legislation	Reasonable	Yes	1 Medium
The authority, during the previous year, correctly provided for the period for the exercise of public rights as required by the Accounts and Audit Regulations.	Substantial	Yes	None
The authority complied with the publication requirements for the prior year AGAR.	Substantial	Yes	None
Trust funds (including charitable) - the Council met its responsibilities as a trustee. Trust funds (including charitable) - the Council met its responsibilities as a trustee	N/A	Not Covered	N/A
Internal Control Objectives outside the AGAR requirements			
Other issues – Consideration of Service Level Agreement			1 Low
Total recommendations			11
Total recommendations		6 Medium, 5 Low	

Summary of Findings:

High Priority

None to report.

Medium Priority

Charter Trustee Remit: The remit of Charter Trustees with regard to new activities is not clear (R1).

Value for Money: Financial Regulations does not detail how to evaluate estimates or quotes (R4); Reasons for not obtaining quotes or estimates not documented (R5).

Reserves: There are high levels of reserves (R7).

Annual Governance and Accountability Return: The cash and short-term investments value appears to have been mis-stated (R9).

Publication Scheme: Not all required items are published (R10).

Low Priority

Scheme of Delegation: Is not clearly published on the Charter Trustees website (R2).

Cheque Book: Cannot be located and has not recently been used (R3).

Insurance: Excess levels may not be suitable (R6).

Budget Monitoring – Recharges: P-card expenditure and expenses are not included in in-year budget reports (R8).

Service Level Agreement: Not in place (R11).

Recommendation	Priority Ratings:			
High Priority	High Priority recommendations have actual / potential critical implications for the achievement of the Charter Trustee's objectives and/or a major effect on delivery. Agreed actions should be urgently implemented by the Charter Trustee and the associated risk(s) added to the Charter Trustee Risk Register. Recommendations will be followed-up by Internal Audit as part of the next audit review.			
Medium Priority	Medium Priority recommendations have actual / potential significant implications for the achievement of the Charter Trustee's objectives and/or a significant effect on delivery. Agreed actions should be implemented by the Charter Trustee and formal consideration should be given to adding the associated risk(s) to the Charter Trustee Risk Register. Recommendations will be followed-up by Internal Audit as part of the next audit review.			
Low Priority Low Priority Low Priority recommendations have actual / potential minor implications for achievement of the Charter Trustee's objectives and/or a minor experimentations will be followed-up by Internal Audit as part of the next audit review.				

B. Findings & Recommendations

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
1.	Appropriate accounting records have been properly kept	throughout the year			Substa	ntial
The Ch	arter Trustees use a separate ledger on the BCP Council's final	ncial management system, Oracle Fusion. B	alances hav	e been rolled forward co	rrectly.	
2.	This authority complied with its financial regulations, pay VAT was appropriately accounted for	ments were supported by invoices, all ex	penditure v	vas approved, and	Reason	able
R1	Charter Trustee remit	The previous 2021/22 recommendation is reiterated:	Medium	The Charter Handbook is	Neil Fraser	27/06/23
	2021/22 Internal Audit Report:			currently under		
33	Issue: The Charter Trustee handbook states that "The Trust ensures the continuation of the civic, historic and ceremonial traditions of the former Borough", however it is unclear whether this allows for the Charter Trustees to support any new activities.	The scope of operation of the Charter Trustees will be clarified within the Handbook.		review, and revisions to the Handbook will be submitted for consideration at the		
	Risk: The Charter Trustees are not operating within their remit.			June 2023 meeting.		
	2022/23 Update - it is understood that this is intended to be complete in June 2023 committee meeting.					
R2	Scheme of Delegation	The Charter Trustees Scheme of	Low	1110 01101101	Neil Fraser	01/07/23
	Issue: The Scheme of Delegation is not clearly published on the Charter Trustee website	Delegation will be published on the Charter Trustees website.		Trustees Scheme of Delegation will be published on the		
	Risk: Decisions are being made outside of the Scheme of Delegation			Charter Trustees website.		
R3	Cheque Book	The Charter Trustees cheque book should be located and consideration be given to its disposal.	Low	Agreed, the new Barclays bank account will not	Matthew Filmer	01/08/23

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
	Issue: The Bournemouth Charter Trustees cheque book cannot be located and has not recently been used.			have a cheque book available.		
	Risk: Inefficient payment method and increased risk of fraud					
R4 & R5	Value for money Issue: 2021/22 Internal Audit Report: The Charter Trustee Financial Regulations state that all expenditure above £100 should have three quotes or estimates. However, there is no process detailed for which estimate or quote should be selected to demonstrate best value for money. An item of expenditure was identified where three quotes had been provided however there was no documented rationale behind why the lowest value quote had not been selected and how value for money had been achieved. 2022/23 Internal Audit Report:	The previous 2021/22 recommendation is reiterated: Financial Regulations will be amended to include a process to evaluate quotes or estimates in order to demonstrate that the best value for money is obtained. A further recommendation for 2022/23 has been made: In instances where 3 quotes or estimates are not obtained on expenditure, this should be documented with reasonable explanations.	Medium	We will look to update the financial regulations to set out the process and to ensure decisions are documented.	Matthew Filmer	01/09/23
	Financial Regulation has not been updated to include a process detailed for which estimate or quote should be selected to demonstrate best value for money. In addition, for some expenditure 3 quotes or estimated had not been obtained due to specialist services being required. Whilst these appeared reasonable there was no documented explanations. Risk: The Charter Trustees are not obtaining value for money.					

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
3.	The Trustee assessed the significant risks to achieving its obj	assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these			Substantial	
R6	Insurance Issue: Mayoral assets are insured under the BCP Council 'All Risks' and Fine Art policy, however, the excess level may not be suitable for the Charter Trustees. Risk: Due to excess levels, insurance may not cover loss or damage to mayoral assets and this may need to be covered from reserves.	Charter Trustees need to consider whether the BCP Policy and excess levels are appropriate for their needs.	Low	Still under review but hope will be resolved after the tender at the Council as completed.	Matthew Filmer	01/09/23
4.	The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate					nable
R7 35	Reserves Issue: 2021/22 Internal Audit Report: The Charter Trustees currently have a high level of reserves, significantly higher than the 20% recommended by the Responsible Finance Officer. Meetings have been held to agree a way to manage the reserves, however no strategy to do so is in place as at the time of the audit. 2022/23 Update: During the 2022/23 year, Bournemouth Charter Trustees reserves increased from 39% to 44%. Risk: The Charter Trustees may be levying a higher precept than required.	The previous 2021/22 recommendation is reiterated: A reserves strategy, including links to precept, will be put in place to manage reserves whilst staying in line with the purpose and scope of the Charter Trustees.	Medium	Agreed following the outturn 2022/23 the need for this is again reinforced.	Neil Fraser / Matthew Filmer	01/09/23
R8	Budget Monitoring – Recharges Issue: Periodic budget reports are presented to Charter Trustees during the year however, these do not include P-	In year budget reports should include all items of expenditure.	Low	Agreed, the items in question were very small however the new finance system	Matthew Filmer	01/04/23

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
	Card expenditure or expenses claimed via Payroll, which are not recharged until year end.			will avoid this reoccurring.		
	Risk: Budget reports do not provide an accurate reflection of the budget, which may result in overspend.					
5.	Expected income was fully received, based on correct prices, properly recorded and promptly banked; and VAT was appropriately accounted for				Substa	ntial

The only income received by the Charter Trustees during 2022/23 has been the annual precept other than miscellaneous refunds/ reimbursements, which has been received by the Charter Trustees.

6. Petty cash payments were properly supported by receipts, all petty cash expenditure was approved, and VAT appropriately accounted for

N/A

The Trustees themselves do not have petty cash floats nor do any of the staff appointed by the Council to work on the Trustees. The Council staff have access to payment cards which are included in the expenditure section above.

Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied

Substantial

Trustees do not receive allowances for their role on the Charter Trusts. BCP Council's payroll system is subject to periodic review by Internal Audit.

8. Asset and investments registers were complete and accurate and properly maintained

Substantial

Asset registers are in place and include asset valuations, which are used to inform insurance schedules. In year asset checks have been carried out to confirm that assets are still in place. Charter Trustee funds have been invested by BCP Council, in line with Financial Regulations.

9.	Periodic bank account reconciliations were properly carried out during the year				Reasonable	
R9	Annual Governance and Accountability Return Issue: The total value of cash and short-term investments appears to have been mis-stated in line 8 of the Accounting Statements 2021/22 of the Annual Governance and Accountability Return (AGAR). The reserves figure has been included rather than the bank balance figure.	The 2022/23 AGAR Return should include the bank balance figure as per the Governance and Accountability for Smaller Authorities in England guidance.	Medium	Agreed oversight in completing the return has been corrected in 22/23 AGAR	Matthew Filmer	01/4/23

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date		
	Risk: The Accounting Statement are not accurate							
10.	Accounting statements prepared during the year were pre and expenditure), agreed to the cash book, supported by debtors and creditors were properly recorded		N/A					
	financial statements are only produced at year end, and these a issues in section 1, 4 and 9 in this report.	are considered by the external auditor as pa	art of their ann	ual audit process. Con	sideration was giv	en to		
11.	1. If the authority certified itself as exempt from a limited assurance review in the prior year, it met the exemption criteria and correctly declared itself exempt							
The Tru	ustees did not certify themselves as exempt from a limited assur	rance review and therefore is not applicable).					
12.	The authority publishes information on a free to access w with the relevant legislation	audit in accordance	Reasonable					
. R10 7	Publication Scheme Issue: Whilst the Charter Trustees are not covered by the transparency code, they are still subject to the requirements of the Freedom of Information Act. This requires every public authority to have a publication scheme and publish information accordingly. The Trustees appear to be largely complying with this although a couple of gaps were identified, for example, expenditure over £100 and regalia asset list. Risk: Not complying with the Freedom of Information Act	To do an assessment against the Freedom of Information Act document for Charter Trustees and ensure all relevant document are published. Definition Document - Charter Trustees (ico.org.uk)	Medium	An assessment against the Freedom of Information Act document for Charter Trustees will be carried out, and all relevant documents will be published.	Neil Fraser	24/10/23		
13.	The authority, during the previous year, correctly provided for the exercise of public rights as required by the Accounts and Audit Regulations							
The Trustees have notices on the relevant section of the BCP Council website advertising the public's right to inspect the accounts for the 2021/22 accounting statements.								
	The authority complied with the publication requirements for the prior year AGAR Substantial							
14.	The authority complied with the publication requirements	for the prior year AGAR			Substar	ntiai		

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
15.	Trust funds (including charitable) – The council met its re	esponsibilities as a trustee			N/A	
вср с	ouncil is not one of the Charter Trustees but supports the Trusts	s in several ways.				
16.	Other Issues - Consideration of Service Level Agreement					
R11	Service Level Agreement 2021/22 Internal Audit Report: Issue: There is still no Service Level Agreement in place between the Charter Trustees and BCP Council. This recommendation was raised in 2020/21 and work to draft Service Level Agreements has been undertaken, but this has not been finalised as at the time of the audit. Risk: There is no clear separation between the Council and the Charter Trustees, which in turn may compound issues such as obtaining insurance arrangements. BCP Council Risk: The Council is subsidising the Charter Trustees	The previous 2021/22 recommendation is reiterated: Service Level Agreements or equivalents will be put in place between the Council and the Trustees to formally define their relationship and to set out what is being provided by the Council.	Low	Service Level Agreements or equivalents will be put in place between the Council and the Trustees to formally define their relationship and to set out what is being provided by the Council. There are draft SLAs which have been prepared. Further work is required to agree with relevant service areas prior to sign off.	Neil Fraser	24/10/23

THE CHARTER TRUSTEES FOR BOURNEMOUTH



Report subject	Budget Outturn Report 2022-23
Meeting date	27 June 2023
Status	Public Report
Executive summary	The Charter Trustees of Bournemouth have underspent against their budget by £23,995. The underspend has been added to the opening reserves position of £66,943 to give total reserves carried forward of £90,938 as at March 2023.
Recommendations	It is RECOMMENDED that:
	The Charter Trustees note the budget outturn position for 2022/23.
Reason for recommendations	To inform the Charter Trustees of the budget outturn position for 2022/23 financial year.
Report Authors	Matthew Filmer, Responsible Finance Officer
Classification	For Recommendation

Background

1. In accordance with the Accounts and Audit Regulations 2015, the Charter Trustees are required to approve the Annual Governance and Accountability Return (AGAR) 2022/23 by 30 June 2023. The AGAR contains a summarised accounting statement that complies with statutory requirements. This report provides the Charter Trustees with a detailed analysis of the budget outturn position in order to facilitate the approval of the AGAR that is on the agenda elsewhere today.

Budget outturn position 2022/23

- The Charter Trustees of Bournemouth approved the 2022/23 budget at their meeting of 24 January 2022. Total expenditure of £147,873 was approved.
- 3. Budget monitoring reports during the 2022/23 financial year informed the Charter Trustees that the budget would be underspent across civic budget headings due to the planned spend being lower than originally envisaged in the budget. The position

- reported in January 2023 was a forecast underspend of £16,190. The final outturn position for the financial year is an underspend of £23,995.
- 4. Appendix A provides the detail of the expenditure incurred during 2022/23 against the detailed budget headings. The total spend of £129,009 shown in this detailed expenditure analysis reconciles to the statutory summary accounting statements that the Charter Trustees are asked to approve elsewhere on the agenda today. The summary accounting statements form part of the Annual Governance and Accountability Return 2022/23.
- 5. In the main the Charter Trustees expenditure is fixed recharges from BCP Council such as staff and premises costs. The underspend is on budgets where there are variables such as the decision from the mayor to hold a civic service. It is the view of the responsible finance officer that budgets for 2024/25 are reduced to avoid the continued rise is reserves and events are supported from reserves for a period.

Reserves

6. As a result of the in-year underspend, the Charter Trustees will carry forward reserves of £90,938 into the 2023/24 financial year. The reserves position is summarised in Figure 1 below:

Figure 1: Reserves Position 31 March 2023

	2022/23	2023/24
	Actual	Budget
Opening Balance 1 April	(66,943)	(90,938)
Movement in Year	(23,995)	10,000
Closing Balance 31 March	(90,938)	(80,938)

- 7. The Charter Trustees reserves in comparison to the 2023/24 precept of £147,071 is forecast to be 54% of the precept by 31 March 2024.
- 8. The 2023/24 budget report recommended reserve levels of 20% of the precept, which would equate to circa £30,000. This level is thought prudent to cover unforeseen expenditure because of the nature of the Charter Trustee budget where 66% of expenditure is on an agreed recharge basis with BCP Council and so not subject to volatility (for example salary costs and premises costs).

Summary of financial implications

9. As detailed in this report.

Summary of legal implications

10. None

Summary of human resources implications

11. None

Summary of sustainability impact

12. None

Summary of public health implications

13. None

Summary of equality implications

14. None

Summary of risk assessment

15. This report set out the level of reserve at the disposal of the Charter Trustees and defines the minimum prudent balance to cover unforeseen expenditure.

Background papers

Charter Trustee Budget 2022/23 – Published works, Charter Trustees of Bournemouth meeting 24 January 2022.

Appendices

Appendix A – Budget outturn position 2022/23.

This page is intentionally left blank

The Charter Trustees of Bournemouth - Outturn 2022/23



Description of expenditure and income	2022/23	2022/23
Funenditure	Budget	Actual
Expenditure Civic Budget		
Hospitality	12,000	2,658
Civic Regalia	4,500	3,481
Travel and Subsistence	100	85
Training & Conferences	200	70
Out of Pocket Expenses	2,000	733
Photography	500	50
Flowers	300	102
Civic Events		
Mayor-Making	3,500	0
Remembrance Sunday Parade & Service	10,000	9,834
Civic Service Civic Awards	2,000	0
War Commemorations	200 1,500	0
Special Anniverserial Events	1,000	0
Special Anniverserial Events - Beacon Lighting	0	5,460
Other Events - Contingency	800	0
Premises		
Room & Premises rental	17,350	17,350
Staffing Recharges		
Salaries, LGPS Pensions & National Insurance	78,843	78,886
Salaries, Est of Gristoris a National Insurance	70,040	70,000
Administration and Running Costs	200	45
Postage Printing & Photocopying	50	15 29
Stationery	300	303
Subscriptions - Organisations	250	150
Complian and Comings		
Supplies and Services Uniform and Clothing	500	24
Insurance	600	600
External Auditors	400	400
Internal audit	1,300	1,300
Accountancy	3,580	3,580
IT Provision	1,500	1,500
Telephone	200	0
Laundry (dry-cleaning of Parlour laundry, uniforms, robes)	200	0
Transport		
Use of Vehicles	2,000	2,000
Fuel Vehicle Hire	1,500 500	188 211
Total Expenditure	147,873	129,009
Income & Reserves		
Council Tax Precept	(147,773)	(147,773)
Investment Income	(100)	(4,165)
Contribution to / (from) Reserves	0	23,995
Income Contributions	0	(1,065)
Total Income & Reserves	(147,873)	(129,009)
		, ,
Net Position	0	0
Opening Balance	(66,943)	(66,943)
		,
In year movement	0	(23,995)
Closing Balance	(66,943)	(90,938)

This page is intentionally left blank

Agenda Item 8 Annual Governance and Accountability Return 2022/23 Form 3

To be completed by Local Councils, Internal Drainage Boards and other Smaller Authorities*:

- where the higher of gross income or gross expenditure exceeded £25,000 but did not exceed £6.5 million; or
- where the higher of gross income or gross expenditure was £25,000 or less but that:
 - are unable to certify themselves as exempt (fee payable); or
 - have requested a limited assurance review (fee payable)

Guidance notes on completing Form 3 of the Annual Governance and Accountability Return 2022/23

- 1. Every smaller authority in England that either received gross income or incurred gross expenditure exceeding £25,000 **must** complete Form 3 of the Annual Governance and Accountability Return at the end of each financial year in accordance with *Proper Practices*.
- 2. The Annual Governance and Accountability Return is made up of three parts, pages 3 to 6:
 - The **Annual Internal Audit Report must** be completed by the authority's internal auditor.
 - Sections 1 and 2 must be completed and approved by the authority.
 - Section 3 is completed by the external auditor and will be returned to the authority.
- 3. The authority **must** approve Section 1, Annual Governance Statement, before approving Section 2, Accounting Statements, and both **must** be approved and published on the authority website/webpage **before 1 July 2023.**
- 4. An authority with either gross income or gross expenditure exceeding £25,000 or an authority with neither income nor expenditure exceeding £25,000, but which is unable to certify itself as exempt, or is requesting a limited assurance review, **must** return to the external auditor by email or post (not both) **no later than 30 June 2023.** Reminder letters will incur a charge of £40 +VAT:
 - the Annual Governance and Accountability Return Sections 1 and 2, together with
 - a bank reconciliation as at 31 March 2023
 - an explanation of any significant year on year variances in the accounting statements
 - notification of the commencement date of the period for the exercise of public rights
 - Annual Internal Audit Report 2022/23

Unless requested, do not send any additional documents to your external auditor. Your external auditor will ask for any additional documents needed.

Once the external auditor has completed the limited assurance review and is able to give an opinion, the Annual Governance and Accountability **Section1**, **Section 2** and **Section 3** – **External Auditor Report and Certificate** will be returned to the authority by email or post.

Publication Requirements

Under the Accounts and Audit Regulations 2015, authorities must publish the following information on the authority website/webpage:

Before 1 July 2023 authorities **must** publish:

- Notice of the period for the exercise of public rights and a declaration that the accounting statements are as yet unaudited:
- Section 1 Annual Governance Statement 2022/23, approved and signed, page 4
- Section 2 Accounting Statements 2022/23, approved and signed, page 5

Not later than 30 September 2023 authorities must publish:

- · Notice of conclusion of audit
- Section 3 External Auditor Report and Certificate
- Sections 1 and 2 of AGAR including any amendments as a result of the limited assurance review.

It is recommended as best practice, to avoid any potential confusion by local electors and interested parties, that you also publish the Annual Internal Audit Report, page 3.

The Annual Governance and Accountability Return constitutes the annual return referred to in the Accounts and Audit Regulations 2015. Throughout, the words 'external auditor' have the same meaning as the words 'local auditor' in the Accounts and Audit Regulations 2015.

*for a complete list of bodies that may be smaller authorities refer to schedule 2 to the Local Audit and Accountability Act 2014.

Guidance notes on completing Form 3 of the Annual Governance and Accountability Return (AGAR) 2022/23

- The authority **must** comply with *Proper Practices* in completing Sections 1 and 2 of this AGAR. *Proper Practices* are found in the *Practitioners' Guide** which is updated from time to time and contains everything needed to prepare successfully for the financial year-end and the subsequent work by the external auditor.
- Make sure that the AGAR is complete (no highlighted boxes left empty) and is properly signed and dated. Any amendments must be approved by the authority and properly initialled.
- The authority **should** receive and note the Annual Internal Audit Report before approving the Annual Governance Statement and the accounts.
- Use the checklist provided below to review the AGAR for completeness before returning it to the external auditor by email or post (not both) no later than 30 June 2023.
- The Annual Governance Statement (Section 1) must be approved on the same day or before the Accounting Statements (Section 2) and evidenced by the agenda or minute references.
- The Responsible Financial Officer (RFO) must certify the accounts (Section 2) before they are presented to the authority for approval. The authority must in this order; consider, approve and sign the accounts.
- The RFO is required to commence the public rights period as soon as practical after the date of the AGAR approval.
- You must inform your external auditor about any change of Clerk, Responsible Financial Officer or Chairman, and provide relevant authority owned generic email addresses and telephone numbers.
- Make sure that the copy of the bank reconciliation to be sent to your external auditor with the AGAR covers all the bank accounts. If the authority holds any short-term investments, note their value on the bank reconciliation. The external auditor must be able to agree the bank reconciliation to Box 8 on the accounting statements (Section 2, page 5). An explanation must be provided of any difference between Box 7 and Box 8. More help on bank reconciliation is available in the *Practitioners' Guide**.
- Explain fully significant variances in the accounting statements on **page 5**. Do not just send a copy of the detailed accounting records instead of this explanation. The external auditor wants to know that you understand the reasons for all variances. Include complete numerical and narrative analysis to support the full variance.
- If the bank reconciliation is incomplete or variances not fully explained then additional costs may be incurred.
- Make sure that the accounting statements add up and that the balance carried forward from the previous year (Box 7 of 2022) equals the balance brought forward in the current year (Box 1 of 2023).
- The Responsible Financial Officer (RFO), on behalf of the authority, **must** set the commencement date for the exercise of public rights of 30 consecutive working days which **must** include the first ten working days of July.
- The authority **must** publish on the authority website/webpage the information required by Regulation 15 (2), Accounts and Audit Regulations 2015, including the period for the exercise of public rights and the name and address of the external auditor **before 1 July 2023.**

Completion checkl	ist – 'No' answers mean you may not have met requirements	Yes	No
All sections	Have all highlighted boxes have been completed?		
	Has all additional information requested, including the dates set for the period for the exercise of public rights, been provided for the external auditor?		
Internal Audit Report	Have all high lighted boxes been completed by the internal auditor and explanations provided?		
Section 1	For any statement to which the response is 'no', has an explanation been published?		
Section 2	Has the Responsible Financial Officer signed the accounting statements before presentation to the authority for approval?		
	Has the authority's approval of the accounting statements been confirmed by the signature of the Chairman of the approval meeting?		
	Has an explanation of significant variations been published where required?		
	Has the bank reconciliation as at 31 March 2023 been reconciled to Box 8?		
	Has an explanation of any difference between Box 7 and Box 8 been provided?		
Sections 1 and 2	Trust funds – have all disclosures been made if the authority as a body corporate is a sole managing trustee? NB : do not send trust accounting statements unless requested.		

*Governance and Accountability for Smaller Authorities in England – a Practitioners' Guide to Proper Practices, can be downloaded from www.nalc.gov.uk or from www.ada.org.uk

Annual Internal Audit Report 2022/23

ENTER NAME OF AUTHORITY

ENTER PUBLICLY AVAILABLE WEBSITE/WEBPAGE ADDRESS

During the financial year ended 31 March 2023, this authority's internal auditor acting independently and on the basis of an assessment of risk, carried out a selective assessment of compliance with the relevant procedures and controls in operation and obtained appropriate evidence from the authority.

The internal audit for 2022/23 has been carried out in accordance with this authority's needs and planned coverage. On the basis of the findings in the areas examined, the internal audit conclusions are summarised in this table. Set out below are the objectives of internal control and alongside are the internal audit conclusions on whether, in all significant respects, the control objectives were being achieved throughout the financial year to a standard adequate to meet the needs of this authority.

Internal control objective	Yes	No*	Not covered**
A. Appropriate accounting records have been properly kept throughout the financial year.			
B. This authority complied with its financial regulations, payments were supported by invoices, all expenditure was approved and VAT was appropriately accounted for.			
C. This authority assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.			
D. The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.			
E. Expected income was fully received, based on correct prices, properly recorded and promptly banked; and VAT was appropriately accounted for.			
F. Petty cash payments were properly supported by receipts, all petty cash expenditure was approved and VAT appropriately accounted for.			
G. Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.			
H. Asset and investments registers were complete and accurate and properly maintained.			
I. Periodic bank account reconciliations were properly carried out during the year.			
J. Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.			
K. If the authority certified itself as exempt from a limited assurance review in 2021/22, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2021/22 AGAR tick "not covered")			
L. The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation.			
M. In the year covered by this AGAR, the authority correctly provided for a period for the exercise of public rights as required by the Accounts and Audit Regulations (during the 2022-23 AGAR period, were public rights in relation to the 2021-22 AGAR evidenced by a notice on the website and/or authority approved minutes confirming the dates set).			
N. The authority has complied with the publication requirements for 2021/22 AGAR (see AGAR Page 1 Guidance Notes).			

O. (For local councils only)

Trust funds (including charitable) – The council met its responsibilities as a trustee.

For any other risk areas identified by this authority adequate controls existed (list any other risk areas on separate sheets if needed).

Date(s) internal audit undertaken

Name of person who carried out the internal audit

DD/MM/YYYY

DD/MM/YYYY DI

ENTED NAME OF INTERN

ENTER NAME OF INTERNAL AUDITOR

Signature of person who carried out the internal audit



Date

DD/MM/YYYY

*If the response is 'no' please state the implications and action being taken to address any weakness in control identified (add separate sheets if needed).

**Note: If the response is 'not covered' please state when the most recent internal audit work was done in this area and when it is next planned; or, if coverage is not required, the annual internal audit report must explain why not (add separate sheets if needed).

Section 1 – Annual Governance Statement 2022/23

We acknowledge as the members of:

ENTER NAME OF AUTHORITY

our responsibility for ensuring that there is a sound system of internal control, including arrangements for the preparation of the Accounting Statements. We confirm, to the best of our knowledge and belief, with respect to the Accounting Statements for the year ended 31 March 2023, that:

Agreed						
	Yes	No*	'Yes' me	ans that this authority:		
We have put in place arrangements for effective financial management during the year, and for the preparation of the accounting statements.			' '	d its accounting statements in accordance Accounts and Audit Regulations.		
We maintained an adequate system of internal control including measures designed to prevent and detect fraud and corruption and reviewed its effectiveness.				oper arrangements and accepted responsibility quarding the public money and resources in se.		
3. We took all reasonable steps to assure ourselves that there are no matters of actual or potential non-compliance with laws, regulations and Proper Practices that could have a significant financial effect on the ability of this authority to conduct its business or manage its finances.			has only done what it has the legal power to do and has complied with Proper Practices in doing so.			
4. We provided proper opportunity during the year for the exercise of electors' rights in accordance with the requirements of the Accounts and Audit Regulations.			during the year gave all persons interested the opportunity inspect and ask questions about this authority's accounts.			
5. We carried out an assessment of the risks facing this authority and took appropriate steps to manage those risks, including the introduction of internal controls and/or external insurance cover where required.			considered and documented the financial and other risks it faces and dealt with them properly.			
6. We maintained throughout the year an adequate and effective system of internal audit of the accounting records and control systems.			arranged for a competent person, independent of the financial controls and procedures, to give an objective view on whether internal controls meet the needs of this smaller authority.			
7. We took appropriate action on all matters raised in reports from internal and external audit.			responde external	ed to matters brought to its attention by internal and audit.		
8. We considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on this authority and, where appropriate, have included them in the accounting statements.			disclosed everything it should have about its business activity during the year including events taking place after the year end if relevant.			
9. (For local councils only) Trust funds including charitable. In our capacity as the sole managing trustee we discharged our accountability responsibilities for the fund(s)/assets, including financial reporting and, if required, independent examination or audit.	Yes	No	N/A	has met all of its responsibilities where, as a body corporate, it is a sole managing trustee of a local trust or trusts.		

^{*}Please provide explanations to the external auditor on a separate sheet for each 'No' response and describe how the authority will address the weaknesses identified. These sheets must be published with the Annual Governance Statement.

This Annual Governance Statement was approved at a meeting of the authority on:	Signed by the Chairman and Clerk of the meeting where approval was given:		
		SIGNATURE REQUIRED	
and recorded as minute reference:	Chairman		
and recorded as minute reference.			
MINUTE REFERENCE	Clerk	SIGNATURE REQUIRED	

ENTER PUBLICLY AVAILABLE WEBSITE/WEBPAGE ADDRESS

Section 2 - Accounting Statements 2022/23 for

ENTER NAME OF AUTHORITY

	Year ending		Notes and guidance		
	31 March 2022 £	31 March 2023 £	Please round all figures to nearest £1. Do not leave any boxes blank and report £0 or Nil balances. All figures must agree to underlying financial records.		
Balances brought forward			Total balances and reserves at the beginning of the year as recorded in the financial records. Value must agree to Box 7 of previous year.		
2. (+) Precept or Rates and Levies			Total amount of precept (or for IDBs rates and levies) received or receivable in the year. Exclude any grants received.		
3. (+) Total other receipts			Total income or receipts as recorded in the cashbook less the precept or rates/levies received (line 2). Include any grants received.		
4. (-) Staff costs			Total expenditure or payments made to and on behalf of all employees. Include gross salaries and wages, employers NI contributions, employers pension contributions, gratuities and severance payments.		
5. (-) Loan interest/capital repayments			Total expenditure or payments of capital and interest made during the year on the authority's borrowings (if any).		
6. (-) All other payments			Total expenditure or payments as recorded in the cash- book less staff costs (line 4) and loan interest/capital repayments (line 5).		
7. (=) Balances carried forward			Total balances and reserves at the end of the year. Must equal (1+2+3) - (4+5+6).		
Total value of cash and short term investments			The sum of all current and deposit bank accounts, cash holdings and short term investments held as at 31 March – To agree with bank reconciliation.		
9. Total fixed assets plus long term investments and assets			The value of all the property the authority owns – it is made up of all its fixed assets and long term investments as at 31 March.		
10. Total borrowings			The outstanding capital balance as at 31 March of all loans from third parties (including PWLB).		
For Local Councils Only	Yes	No N/A			

For Local Councils Only	Yes	No	N/A	
11a. Disclosure note re Trust funds (including charitable)				The Council, as a body corporate, acts as sole trustee and is responsible for managing Trust funds or assets.
11b. Disclosure note re Trust funds (including charitable)				The figures in the accounting statements above do not include any Trust transactions.

I certify that for the year ended 31 March 2023 the Accounting Statements in this Annual Governance and Accountability Return have been prepared on either a receipts and payments or income and expenditure basis following the guidance in Governance and Accountability for Smaller Authorities – a Practitioners' Guide to Proper Practices and present fairly the financial position of this authority.

Signed by Responsible Financial Officer before being presented to the authority for approval

SIGNATURE REQUIRED

Date

as recorded in minute reference:

I confirm that these Accounting Statements were

approved by this authority on this date:

Signed by Chairman of the meeting where the Accounting Statements were approved

SIGNATURE REQUIRED

Section 3 – External Auditor's Report and Certificate 2022/23

In respect of

1 Respective responsibilities of the auditor and the authority

Our responsibility as auditors to complete a limited assurance review is set out by the National Audit Office (NAO). A limited assurance review is not a full statutory audit, it does not constitute an audit carried out in accordance with International Standards on Auditing (UK & Ireland) and hence it does not provide the same level of assurance that such an audit would. The UK Government has determined that a lower level of assurance than that provided by a full statutory audit is appropriate for those local public bodies with the lowest levels of spending.

Under a limited assurance review, the auditor is responsible for reviewing Sections 1 and 2 of the Annual Governance and Accountability Return in accordance with NAO Auditor Guidance Note 02 (AGN 02) as issued by the NAO on behalf of the Comptroller and Auditor General. AGN 02 is available from the NAO website https://www.nao.org.uk/code-audit-practice/guidance-and-information-for-auditors/ .

This authority is responsible for ensuring that its financial management is adequate and effective and that it has a sound system of internal control. The authority prepares an Annual Governance and Accountability Return in accordance with Proper Practices which:

· summarises the accounting records for the year ended 31 March 2023; and

 confirms and provides assu 	irance on those matters that are relevant to our duties	s and responsibilities as external auditors.
2 External auditor's	limited assurance opinion 2022/23	
our opinion the information in Sect	elow)* on the basis of our review of Sections 1 and 2 of the Annions 1 and 2 of the Annions 1 and 2 of the Annual Governance and Accountability Returatention giving cause for concern that relevant legislation and	urn is in accordance with Proper Practices and
(continue on a separate sheet if re	quired)	
Other matters not affecting our opi	nion which we draw to the attention of the authority:	
(continue on a separate sheet if re	quired)	
	t we have completed our review of Sections 1 and lischarged our responsibilities under the Local Aud	
*We do not certify completion beca	ause:	
External Auditor Name		
External Auditor Signature	SIGNATURE REQUIRED	Date DD/MM/YYYY
Annual Governance and Acc	countability Return 2022/23 E& 3	Page 6 of 6